

Minutes of the Work Session meeting of the Syracuse City Council held on February 23, 2010, at 5:30 p.m., in the Council Work Session Room, 1979 West 1900 South, Syracuse City, Davis County, Utah.

Present: Councilmembers: Alan Clark  
Doug Hammond  
D. Matthew Kimmel  
Douglas Peterson  
Larry D. Shingleton

Mayor Jamie Nagle (arrived at 5:50 p.m.)  
City Administrator Rodger Worthen  
City Recorder Cassie Z. Brown

Davis County Commissioners Present:  
Commission Chair John Petroff  
Commissioner Bret Millburn  
Commissioner Louenda Downs

City Employees Present:  
Police Chief Brian Wallace

The purpose of the Work Session was for the Governing Body to have a follow-up discussion regarding a presentation received from Wasatch Integrated Waste Management District (WIWMD) regarding a Green Waste Recycling Program, meet with Davis County Commission to provide question and answer forum for citizens regarding Davis County matters, and discuss Council Business.

#### Calendar

Councilmember Peterson stated that he had previously indicated that he wanted to attend the Utah League of Cities and Towns conference in St. George, but he recently found out that he will be unable to attend. Councilmember Hammond stated he would like to attend if at all possible. He stated that he will pay all his expenses with the exception of the conference registration fee; he would like the City to pay for that portion.

Councilmember Shingleton reported that he will be attending the upcoming land use training in Farmington. He added that he will be out of town on March 9, 2010, and will therefore miss the Council meeting scheduled for that night.

#### Follow-up discussion regarding presentation received from WIWMD re: Green Waste Recycling Program.

Councilmember Clark explained that the he feels the first thing the Council needs to do before moving forward with the recycling program is to identify the costs the City will incur by implementing such a program.

Councilmember Peterson asked the Council how they felt about the proposal to deliver a recycling can to every resident and those that do not want to participate in the program can opt out. Councilmember Kimmel stated that he does not like that aspect of the program because it feels like the City is forcing the program on the citizenry. He stated that if residents want to participate they will take the initiative to sign up for the program. He compared the proposal to the practice of predatory lending. Councilmember Clark stated the reason the WIWMD proposed the practice of delivering a can to every resident and forcing those that did not want to participate to opt out is because they could not get people to respond to their participation survey. He stated that he understands what Councilmember Kimmel is saying and he feels that surveying the residents of the City is still the best first step.

Councilmember Hammond asked if the City will bear the cost of conducting the survey, to which Councilmember Clark answered yes.

Councilmember Peterson suggested using the survey for more than just asking about resident's feelings about a green waste recycling program. He stated that the survey could also ask residents to provide the City with their email address so that the City can send them an electronic newsletter each month. Councilmember Clark suggested that the survey initially be sent only to those people that have already signed up to receive the electronic newsletter via email.

Councilmember Hammond stated that the City should get a copy of the survey that the WIWMD used in Fruit Heights and tailor it to the needs of Syracuse City. Councilmember Shingleton agreed and added that it is important to know the approximate cost that residents would be required to pay to participate in the program. Councilmember Hammond stated that in the past he sent the entire Council some information regarding a company that would pay people to participate in their recycling program. Councilmember Clark stated that company provided curbside recycling service and the program being discussed this evening is a green waste recycling program. He stated the goals of the program are to reduce the amount of green waste that is being sent to the burn plant and reduce the amount of green waste being dumped in the landfill.

Councilmember Clark stated that he will get a copy of the survey used in Fruit Heights. Councilmember Peterson stated that he would like to keep the survey as short as possible while still providing good information about the program. He stated that the survey needs to communicate the purpose of the program, which is to prolong the life of the landfill. He asked if the price to participate would be similar to the price residents are currently paying for a second garbage can. City

Administrator Worthen inquired as to how many residents in Fruit Heights had second garbage cans prior to the implementation of the green waste recycling program. Councilmember Clark stated that approximately 50 percent of the residents had second garbage cans. Mr. Worthen stated that he believes that number is higher in Syracuse City. Councilmember Peterson stated he would be interested to know how many residents use their second can for green waste.

Councilmember Hammond stated that he reviewed the presentation previously provided by the WIWMD and one of the slides notes that the WIWMD is made up by 15 cities and he asked if Syracuse is one of those cities. Councilmember Clark explained that Syracuse is one of the 15 cities; the only city in Davis County that does not participate with the WIWMD is Bountiful. Councilmember Hammond asked if it might be possible to work with other cities in the County to implement a green waste recycling program in order to keep the costs low.

City Recorder Brown reported that she contacted the City's waste collection provider, Robinson Waste, to seek the costs that they would charge if the City were to implement a green waste recycling program. She explained that Robinson Waste is also the service provider in Fruit Heights. She explained that Steve Robinson told her that he would likely charge the same rate he is currently charging in Fruit Heights, which is \$4.00 per can, but that he would need to know what the participation rate in the City would be before finalizing that cost. Ms. Brown stated that Mr. Robinson explained that Fruit Heights has a participation rate of 35 percent. She stated that Mr. Robinson also told her that the collection costs in Syracuse may be somewhat higher due to the fact that the City is more spread out than Fruit Heights. She further explained that Mr. Robinson told her that residents in Fruit Heights are currently allowed to use their green waste can for waste collection during the winter months, but that practice may be discontinued if the transition from winter to spring this year does not go as well. Councilmember Clark stated he is concerned about the transition because he felt that it would be the City's responsibility to educate residents on how they are to use their green waste can and when the transition from regular waste to green waste must be made. He stated it may be possible to somewhat alter the program and only charge people for their green waste can during the summer months or growing season. Mr. Worthen agreed it may be possible to do that and it could coordinate with the times that the secondary water system is turned on and off each year. Councilmember Peterson asked if that would mean that residents would ask to have their second garbage can made available to them again during the winter months. Councilmember Clark stated that hopefully there will not be the demand for a second garbage can during the winter. Councilmember Clark stated that one concern he has is that there may not be a large a demand for green waste cans in Syracuse City as there is in Fruit Heights. He explained that Fruit Heights has more trees and foliage. Mayor Nagle stated that people in Syracuse have big yards and they might want a green waste can to place their grass clippings in. Councilmember Hammond stated there are several subdivisions that are managed by Home Owners Associations in the City and they have companies that mow their lawns and remove their clippings. He asked if the City would be able to get some credit for that. Councilmember Clark stated he believed that commercial entities are required to pay to dump their clippings at the landfill.

Mayor Nagle inquired as to what the action items should be. Councilmember Clark stated that he will get a copy of the green waste survey from Fruit Heights. Mr. Worthen stated that once the survey is tailored to the needs of the City it will be emailed to all of those that have subscribed to receive the electronic newsletter. Mayor Nagle stated she would be interested to see how much it would cost the City to use Survey Monkey, an online survey tool, to conduct the survey. Mr. Worthen stated he could research that.

Councilmember Hammond stated there are some residents that may not fill a green waste can on a weekly basis. He asked if they would still be charged the monthly rate for their can, to which Councilmember Clark answered yes.

#### Meet with Davis County Commission to provide question and answer forum for citizens regarding Davis County matters.

Commissioners John Petroff, Bret Millburn, and Louenda Downs were present to meet with the Governing Body to discuss Davis County matters. Commissioner Petroff stated that they are interested in finding out what issues Syracuse City is facing. He stated the Commission is actively monitoring potential legislation and they are working to protect the County as much as possible. He then reviewed some legislation that, if passed, could impact every city in Davis County, with a heavy focus on the legislation regarding reforming the Utah Retirement System (URS). He stated that a lot of people are saying it is too soon to tell if reform is truly necessary and some advisors are recommending that any reform be delayed for at least one more year in order to allow time to see if the fund will recover on its own. Councilmember Clark stated his understanding is that it takes 18 months to make changes to the retirement system, so if legislation is postponed this year it will actually be another two and a half years until any reform if in place. Mayor Nagle stated that she recently received data explaining that the fund is 85 percent funded and is healthy. Councilmember Clark stated he has heard that same information.

Councilmember Kimmel inquired as to how much money the tourism, recreation, culture, and convention (TRCC) facilities tax generates. Commissioner Petroff explained that \$3 million is generated by the restaurant industry alone and the total amount generated is close to \$4 million. He explained that 40 percent of those revenues are paid by out of state tourists and he sees no reason to not keep the tax in place. He stated he feels the tax is still needed.

Councilmember Kimmel inquired as to the total budget of Davis County. Commissioner Downs stated the total budget is \$94 million. Commissioner Petroff stated they are as making as many cuts as possible to keep the budget low. He explained that they bonded for \$27 million to complete storm drain projects due to the fact that the County has the

responsibility for all 15 storm drain channels in the County from North Salt Lake to South Weber. He reviewed some of the storm drain projects that have already been completed and some that are scheduled for future completion.

Commissioner Downs stated that the Commission is here to listen to the needs of the City and if there are any residents that have comments or concerns they would welcome those as well.

Councilmember Clark stated one of the City's biggest concerns is commercial development; there are a lot of vacant commercial spaces in the City and he asked if there are any resources available to the City to assist in getting businesses to move here. Commissioner Downs stated it would be a good idea to send a City representative to the Davis Unified Economic Development (DUED) meetings. Mayor Nagle stated that the City has recently started doing that. Commissioner Downs stated that should prove to be very helpful to the City. She explained that DUED is constantly looking for businesses to move to the County. She then asked if the County has identified any sure sights for development. Mr. Worthen stated the City does have one sure sight near the Syracuse High School. Councilmember Shingleton stated that he would like to know when the meetings are and he will attend if he is available. Mayor Nagle suggested that Councilmember Shingleton add his contact information to the DUED email list and he will not only receive emails about upcoming meetings but about potential commercial development projects as well. Commissioner Downs stated that it would also be a good idea to send someone to have a one-on-one meeting with the managers of the County Economic Development Office so that they can be more aware of what Syracuse City is looking for. Commissioner Petroff stated that the County is taking the angle of job creation; if they can bring good paying jobs to the area further commercial development will follow. He stated that Commissioner Downs has been the driving force behind economic development and she has done a wonderful job. He stated he is also aware that a representative of Economic Development Corporation of Utah (EDCU) is working to recruit businesses to come from California to Utah. Commissioner Millburn added that economic development is a priority across the country; each city is unique and brings something different to the table. Councilmember Shingleton stated the City has put together a group called the Syracuse Business Organization Strategic Support (SBOSS) group and they have invited all brick and mortar businesses to be involved in it. He stated that the City is seeking to create synergy between all the businesses in the City. He stated that as he has talked to businesses he has found that they do not have a great attitude about the City, but with City support and involvement many of them have expressed an interest in sponsoring City events and becoming more involved in order to get their name out to the residents.

Commissioner Petroff explained that this year the convention and visitor's bureau (CVB) will assume responsibility for the balloon festival held at Antelope Island and he encouraged Syracuse City to get involved in that event. Councilmember Hammond stated that Antelope Island is the biggest tourist attraction in Northern Utah. Commissioner Downs explained that Lagoon is actually the biggest attraction, but Antelope Island does draw many, many tourists. Councilmember Hammond asked for suggestions on how the City can capitalize on that. Commissioner Downs reiterated her recommendation that someone from the City meet with the County Economic Development Department. She then stated that the Commission is interested in finding out what Syracuse City needs that the County can provide. She asked if the City needs assistance in coordinating some meetings.

Councilmember Shingleton stated he would appreciate the Commission attending one of the future SBOSS meetings.

Mayor Nagle stated she is very interested in seeking help from the County in the City's coordination efforts. She stated that she is troubled that each city seems to be so separated from the next, especially in areas like emergency response dispatch. She stated she often wonders what can be done to create economies of scale. Commissioner Downs stated that there are turf issues and she does not know how to break through those issues. Commissioner Millburn stated that it might be helpful to simply meet with those responsible to manage the cities around Syracuse. Mayor Nagle explained that she has met with the Clearfield City Mayor and City Administrator and they explained to her that they sought ways to combine services with other cities in the past and Syracuse was hesitant. She stated that she was wondering if the County might be able to facilitate the process to have some discussions about combining some services. She stated there is some grant money available that could be used to fund a dispatch consolidation study. Commissioner Downs explained that it would be a good idea to talk about that issue at a future Council of Governments (COG) meeting to see if all the Mayors of the cities in the County are in favor of such a proposal. She stated she would recommend that Commissioner Millburn facilitate future meetings on that topic. Commissioner Millburn explained that he is the liaison with the County Sheriff's Office and it may be possible to start some dialogue with the Mayors during the upcoming election and await the outcome of the sheriff's race. Mayor Nagle stated she would love the opportunity to collaborate on that effort. Commissioner Petroff explained that former Commissioner Cragun worked very hard to create a unified dispatch in the County. He stated that it appeared that headway was being made, but there were some concerns that there would be redundancy in certain areas. He stated that the desire was to have dispatch in the south and in the north, but in the end there was dispatch in Clearfield, Layton, Bountiful, and in the County. He stated all dispatch entities fight over 911 fees. Police Chief Wallace stated that the Davis County Sheriff is probably the least turf minded of all four dispatch entities and he would have likely agreed to give up dispatch in the County. He stated that an agreement was nearly reached to have only two dispatch entities, but it was never finalized. He stated there is no need for four dispatch centers. He explained that nearly all the Police Chiefs in the County are in agreement that Davis County should follow what Salt Lake and Weber Counties have done because doing so saves the residents a lot of money. He stated he felt that Layton residents should be outraged that they are paying for dispatch services in their own city and in another city as well; they are subsidizing something that is not necessary. He reiterated that it is necessary to have two

dispatch centers and it may not even be necessary to have one in the north end and one in the south end of the County due to the implementation of sophisticated technology. He stated it is hard for Syracuse to get very involved in the discussion because there is no dispatch center in the City. Commissioner Downs stated she feels this is a good cause to take on and she committed to add the item to a future COG meeting agenda.

Mayor Nagle stated that she attended a meeting a couple of weeks ago where someone mentioned that when massive roads are built they are not built in a smart fashion and that led to a discussion about why government entities are not building light rail lines in conjunction with major transportation corridors. She stated she would like to see if it is possible to build a light rail line along the West Davis Corridor. She explained that light rail would do a lot for the cities in west Davis County by way of improving quality of life and reducing pollution. She asked if the County would be willing to see if that is a viable option. She stated she would like to start the conversation about light rail at the same time as the conversation is being had about the West Davis Corridor. She added that it may be possible to secure federal grant dollars to assist in such a project. Commissioner Millburn stated he would be in favor of having those discussions. Commissioner Petroff stated that last Thursday he attended a pre-meeting for the West Davis Corridor project and he made the comment that he feels that these corridors need to be joint corridors that are shared by several entities. He stated that the costs to build such a road are so expensive and they are so wide that there must be room in them for light rail, or bus rapid transit, or whatever mass transit option is the most viable. He stated he would encourage all elected officials to make comments during the West Davis Corridor planning meetings. He stated Davis County will be making a similar comment. He stated he would be in favor of locating utilities in or near the corridors as well.

Commissioner Downs excused herself from the meeting at 6:30 p.m.

Councilmember Kimmel stated that he talked to a few of his neighbors about their concerns they wanted to share with the Davis County Commissioners and one of the common themes was issues with the Mosquito Abatement. He stated that he was informed that there is a crop dusting plane and it sprays a chemical that should not be in contact with people out in the marshes. Commissioner Petroff stated that most of the chemicals that they spray are not harmful to humans. Councilmember Kimmel stated that he received information from the Mosquito Abatement and they told him that the crop dusting plane is not supposed to fly over houses; it is only supposed to spray the marshy areas. He explained that the foggers spray chemicals that are supposedly not harmful to humans. He stated that according to a couple of people that live on the west side of the City the plane has been cutting corners on its route and dropping chemicals on 20 to 40 houses in the area. He stated that the person that he spoke to at the Mosquito Abatement told him that he would meet with his pilot and reinforce that he must follow his flight path, but he wanted to know if the Mosquito Abatement has ever conducted a study to determine the impact they actually have on the mosquito population. Commissioner Petroff recommended that Councilmember Kimmel attend a meeting of the Mosquito Abatement board. He stated they know more about mosquitoes than one could ever imagine. He stated they have a very precise science that they use; they have traps and pools all over the area and they have chickens that they check for West Nile Virus and various other problems related to mosquitoes. He explained that every time they meet with the Mosquito Abatement board they provide a detailed report regarding mosquito activity in the County, State, and the country and they have plans for how to deal with various issues presented by mosquitoes. He stated that there has been virtually no West Nile Virus outbreak in humans in Davis County. Councilmember Kimmel stated that he lives west of Bluff Road and there are a lot of mosquitoes in that area, no matter how much the Mosquito Abatement sprays. He stated that the residents down there want to make sure that the crop dusting plane is flying where it is supposed to fly and the proper chemicals are being used. He stated he would also follow up with the Mosquito Abatement board to gain information on any studies that have been done about the effectiveness of the chemicals in reducing the mosquito population. Commissioner Petroff assured Councilmember Kimmel that the mosquito population is reduced immensely. Councilmember Kimmel asked when the Mosquito Abatement board meetings. Commissioner Petroff provided Councilmember Kimmel with the meeting dates and location. Councilmember Kimmel stated another one of his neighbors asked if the Mosquito Abatement heeds requests from citizens that ask that chemicals not be sprayed around their home. He stated that he believed that the Mosquito Abatement is required to leave a 300 foot perimeter around residences that are not to be sprayed. Commissioner Petroff stated that he believed those requests are heeded, though he has never heard that request. He stated the majority of the requests that the Mosquito Abatement receives are to have an area sprayed in preparation for an outdoor event. Commissioner Petroff then briefly discussed chemicals that can be used to eliminate mosquitoes.

Commissioner Petroff stated that he wanted to make some closing remarks. He stated that he feels that residents of Davis County sometimes underestimate this area in which they live. He stated that he feels the quality of the organizations in Davis County are superior to most organizations that can be found throughout the country. He stated the County is home to a world-class sewer treatment plant managed by the North Davis Sewer District (NDSD); the burn plant managed by the WIWMD is one of the finest in the country; the Weber Basin Water Conservancy District (WBWCD) does everything imaginable to make the water provided to the residents clean; local police and law enforcement employees are as modern as anyone else. He stated that he loves Davis County and he does not feel the County takes a back seat to anyone. He stated that the County is always progressing and the employees of the local government entities are interested in doing the very best they can for the community they are working for. He stated that is why there are so few problems in this County.

Commissioner Millburn stated that he appreciated the opportunity to meet with the Council. He stated they try to do it on a regular basis and with 15 cities in the County it takes nearly a year and a half to make the circuit. He stated that it is a

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practice that was started when he and Commissioner Downs took office and he hoped that it would continue. He stated that he would welcome any elected official or resident of the County to contact him or any of the other Commissioners at any time. He stated he also welcomes any opportunity to work collaboratively across the County. Mayor Nagle stated that she looks forward to those opportunities.

The Council thanked the Commissioners for their attendance at tonight's meeting.

The meeting adjourned at 6:55 p.m.

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Jamie Nagle  
Mayor

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Cassie Z. Brown, CMC  
City Recorder

Date approved: April 13, 2010